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LOK SABHA

The following Bills were introduced in Lok Sabha on the 12th November, 1962:—

BILL No. 97 of 1962

A Bill further to amend the Metal Tokens Act, 1889.

BE it enacted by Parliament in the Thirteenth Year of the Republic of India as follows:—

- 1. This Act may be called the Metal Tokens (Amendment) Act, Short title. 1962.
- 1 of 1889.
- 2. For sub-section (2) of section 1 of the Metal Tokens Act, 1889 Amendment (hereinafter referred to as the principal Act), the following subsection shall be substituted, namely:—
 - "(2) It extends to the whole of India.".
- 3. For section 2 of the principal Act, the following section shall Amendment 10 be substituted, namely:—
 - "2. In this Act "issue" means to put a piece of metal into circulation for the first time—for use as money in India, such piece having been made in contravention of this Act or brought into India by sea or by land in contravention of any notification for the time being in force under section 19 of the Sea Customs Act, 1878.".
 - 4. In section 6 of the principal Act, for the words "the said territories" wherever they occur, the word "India" shall be substituted. of section 6.

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STATEMENT OF OBJECTS AND REASONS

The Metal Tokens Act, 1889 prohibits the making or the possession of any pieces of copper or bronze or any other metal or mixed metal, whether stamped or unstamped, with the intention to use them as money. The Act, as it stands at present, extends to the whole of India except the territories which immediately before the 1st November, 1956 were comprised in Part B States.

2. It is necessary that the provisions of the Act should be made applicable uniformly to all parts of India without any exception. The present Bill seeks to extend the Act to the whole of India and make certain consequential amendments.

New Delhi; The 30th October, 1962.

MORARJI DESAI.

*BILL No. 99 of 1962

A Bill to provide for the acquisition of right of user in land for laying petroleum pipelines and for matters connected therewith.

BE it enacted by Parliament in the Thirteenth Year of the Republic of India as follows:—

1. (1) This Act may be called the Petroleum Pipelines (Acquisi- Short title, tion of Right of User in Land) Act, 1962.

extent and application.

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- (2) It extends to the whole of India except the State of Jammu and Kashmir.
- (3) It applies in the first instance to the whole of the States of West Bengal, Bihar, Uttar Pradesh and Gujarat and the Union territory of Delhi; and the Central Government may, by notification 10 in the Official Gazette, declare that this Act shall also apply to such other State or Union territory and with effect from such date as may be specified in that notification and thereupon the provisions of this Act shall apply to that State or Union territory accordingly.
 - 2. In this Act, unless the context otherwise requires,—

15 (a) "competent authority" means any person or authority authorised by the Central Government, by notification in the Official Gazette, to perform the functions of the competent authority under this Act:

^{*}The President has, in pursuance of clause (3) of article 117 of the Constitution of India, recommended to Lok Sabha the Consideration of the Bill.

- (b) "corporation" means any body corporate established under any Central, Provincial or State Act, and includes---
 - (i) a company formed and registered under the Com- 1 of 1956, panies Act, 1956; and
 - (ii) a company formed and registered under any law 5 relating to companies formerly in force in any part of India;
- (c) "petroleum" has the same meaning as in the Petroleum 30 of 1934.

 Act, 1934, and includes natural gas and refinery gas;
- (d) "prescribed" means prescribed by rules made under this Act.

Publication of notification for acquisition.

- 3. (1) Whenever it appears to the Central Government that it is necessary in the public interest that for the transport of petroleum from one locality to another locality pipelines may be laid by that Government or by any State Government or a corporation and that for the purpose of laying such pipelines it is necessary to acquire the 15 right of user in any land under which such pipelines may be laid, it may, by notification in the Official Gazette, declare its intention to acquire the right of user therein.
- (2) Every notification under sub-section (1) shall give a brief description of the land.
- (3) The competent authority shall cause the substance of the notification to be published at such places and in such manner as may be prescribed.

Power to onter, survey, etc.

- 4. On the issue of a notification under sub-section (1) of section 3, it shall be lawful for any person authorised by the Central Govern- 25 ment or by the State Government or the corporation which proposes to lay pipelines for transporting petroleum, and his servants and workmen—
 - (a) to enter upon and survey and take levels of any land specified in the notification;
 - (b) to dig or bore into the sub-soil;
 - (c) to set out the intended line of work;
 - (d) to mark such levels, boundaries and line by placing marks and cutting trenches;
 - (e) where otherwise survey cannot be completed and levels 35 taken and the boundaries and line marked, to cut down and clear away any part of any standing crop, fence or jungle; and
 - (f) to do all other acts necessary to ascertain whether pipelines can be laid under the land:

Provided that while exercising any power under this section, such person or any servant or workman of such person shall cause as little damage or injury as possible to such land.

- 5. (1) Any person interested in the land may, within twenty-one Hearing of 5 days from the date of the notification under sub-section (1) of sections. tion 3, object to the laying of the pipelines under the land.
- (2) Every objection under sub-section (1) shall be made to the competent authority in writing and shall set out the grounds thereof and the competent authority shall give the objector an opportunity 10 of being heard either in person or by a legal practitioner and may, after hearing all such objections and after making such further inquiry, if any, as that authority thinks necessary, by order either allow or disallow the objections.
- (3) Any order made by the competent authority under sub-sec-15 tion (2) shall be final.
- 6. (1) Where no objections under sub-section (1) of section 5 Declaration have been made to the competent authority within the period specifical of acquisition of right fied therein or where the competent authority has disallowed the of user. objections under sub-section (2) of that section, that authority shall, as soon as may be, submit a report accordingly to the Central Government and upon receipt of such report the Central Government shall declare, by notification in the Official Gazette, that the right of user in the land for laying the pipelines should be acquired.
- (2) On the publication of the declaration under sub-section (1),25 the right of user in the land shall vest absolutely in the Central Government free from all encumbrances.
- (3) Where in respect of any land, a notification has been issued under sub-section (1) of section 3 but no declaration under this section has been published within a period of one year from the date 30 of that notification, that notification shall cease to have effect on the expiration of that period.
- (4) Notwithstanding anything contained in sub-section (2), the Central Government may, on such terms and conditions as it may think fit to impose, direct by order in writing, that the right of user 35 in the 'and for laying the pipelines shall, instead of vesting in the Central Government vest, either on the date of publication of the declaration or, on such other date as may be specified in the direction, in the State Government or the corporation proposing to lay the pipelines and thereupon the right of such user in the land shall, subject to the terms and conditions so imposed, vest in that State Government or corporation, as the case may be, free from all encumbrances.

Central Governmert or corporation to lay pipelines.

- 7. (1) Where the right of user in any land has vested in the State Gov- Central Government or in any State Government or corporation ernment or under section 6—
 - (i) it shall be lawful for any person authorised by the Central Government or such State Government or corporation, 5 as the case may be, and his servants and workmen to enter upon the land and lay pipelines or to do any other act necessary for the laying of pipelines:

Provided that no pipeline shall be laid under-

- (a) any land which, immediately before the date of 10 the notification under sub-section (1) of section 3, was used for residential purposes;
- (b) any land on which there stands any permanent structure which was in existence immediately before the said date: 15
- (c) any land which is appurtenant to a dwelling house; or
- (d) any land at a depth which is less than one metre from the surface; and
- (ii) such land shall be used only for laying the pipelines 20 and for maintaining, examining, repairing, altering or removing any such pipelines or for doing any other act necessary for any of the aforesaid purposes or for the utilisation of such pipelines.
- (2) If any dispute arises with regard to any matter referred to 25 in paragraph (b) or paragraph (c) of the proviso to clause (i) of sub-section (1), the dispute shall be referred to the competent authority whose decision thereon shall be final.

Power to enter land for inspection, etc.

8. For maintaining, examining, repairing, altering or removing any pipeline, or for doing any other act necessary for the utilisation 30 of the pipelines or for the making of any inspection or measurement for any of the aforesaid purposes, any person authorised in this behalf by the Central Government, the State Government or the corporation, as the case may be, may, after giving reasonable notice to the occupier of the land under which the pipeline has been 35 laid, enter therein with such workmen and assistants as may be necessary:

Provided that, where such person is satisfied that an emergency exists, no such notice shall be necessary:

Provided further that, while exercising any powers under this section, such person or any workman or assistant of such person, shall cause as little damage or injury as possible to such land.

9. (1) The owner or occupier of the land with respect to which Restrictions 5 a declaration has been made under sub-section (1) of section 6, the use of shall be entitled to use the land for the purpose for which such land. land was put to use immediately before the date of the notification under sub-section (1) of section 3:

Provided that, such owner or occupier shall not after the decla-10 ration under sub-section (1) of section 6—

- (i) construct any building or any other structure;
- (ii) construct or excavate any tank, well, reservoir or dam; or
 - (iii) plant any tree,
- 15 on that land.
 - (2) The owner or occupier of the land under which any pipeline has been laid shall not do any act or permit any act to be done which will or is likely to cause any damage in any manner whatsoever to the pipeline.
- 10. (1) Where in the exercise of the powers conferred by sec- Compensation 4, section 7 or section 8 by any person, any damage, loss or tion, injury is sustained by any person interested in the land under which the pipeline is proposed to be, or is being, or has been laid, the Central Government, the State Government or the corporation, as the case may be, shall be liable to pay compensation to such person for such damage, loss or injury, the amount of which shall be determined by the competent authority in the first instance.
- (2) If the amount of compensation determined by the competent authority under sub-section (1) is not acceptable to either 30 of the parties, the amount of compensation shall, on application by either of the parties to the District Judge within the limits of whose jurisdiction the land or any part thereof is situated, be determined by that District Judge.
- (3) The competent authority or the District Judge while deter-35 mining the compensation under sub-section (1) or sub-section (2), as the case may be, shall have due regard to the damage or loss sustained by any person interested in the land by reason of—
- (i) the removal of trees or standing crops, if any, on the land while exercising the powers under section 4, section 7 or section 8;

- (ii) the temporary severance of the land under which the pipeline has been laid from other lands belonging to, or in the occupation of, such person; or
- (iii) any injury to any other property, whether movable or immovable, or the earnings of such persons caused in any 5 other manner:

Provided that in determining the compensation no account shall be taken of any structure or other improvement made in the land after the date of the notification under sub-section (1) of section 3.

- (4) Where the right of user of any land has vested in the Central Government, the State Government or the corporation, the Central Government, the State Government or the corporation, as the case may be, shall, in addition to the compensation, if any, payable under sub-section (1), be liable to pay to the owner and to any other person whose right of enjoyment in that land has been affected in any manner whatsoever by reason of such vesting, compensation calculated at ten per cent. of the market value of that land on the date of the notification under sub-section (1) of section 3.
- (5) The market value of the land on the said date shall be 20 determined by the competent authority and if the value so determined by that authority is not acceptable to either of the parties, it shall, on application by either of the parties to the District Judge referred to in sub-section (2), be determined by that District Judge.
- (6) The decision of the District Judge under sub-section (2) or sub-section (5) shall be final.

Deposit and payment of compensation.

- 11. (1) The emount of compensation determined under section 10 shall be deposited by the Central Government, the State Government or the corporation, as the case may be, with the competent 30 authority within such time and in such manner as may be prescribed.
- (2) If the amount of compensation is not deposited within the time prescribed under sub-section (1), the Central Government, the State Government or the corporation, as the case may be, shall be liable to pay interest thereon at the rate of six per cent. per annum from the date on which the compensation had to be deposited till the date of the actual deposit.
- (3) As soon as may be after the compensation has been deposited under sub-section (1) the competent authority shall, on behalf of the Central Government, the State Government or the corporation, as the case may be, pay the compensation to the persons entitled thereto.

- (4) Where several persons claim to be interested in the amount of compensation deposited under sub-section (1), the competent authority shall determine the persons who in its opinion are entitled to receive the compensation and the amount payable to each of ς them.
- (5) If any dispute arises as to the apportionment of the compensation or any part thereof or as to the persons to whom the same or any part thereof is payable, the competent authority shall refer the dispute to the decision of the District Judge within the 10 limits of whose jurisdiction the land or any part thereof is situated and the decision of the District Judge thereon shall be final.
- 12. The competent authority shall have, for the purposes of this Competent Act, all the powers of a civil court while trying a suit under the authority to Code of Civil Procedure, 1908, in respect of the following matters, powers of 15 namely:-

civil courts.

- (a) summoning and enforcing the attendance of any person and examining him on oath;
- (b) requiring the discovery and production of any document:
 - (c) reception of evidence on affidavits;
- (d) requisitioning any public record from any court or office:
 - (e) issuing commission for examination of witnesses.
- 13. (1) No suit, prosecution or other legal proceeding shall lie protection 25 against any person for anything which is in good faith done or of action intended to be done in pursuance of this Act or any rule or notifica- good faith. tion made or issued thereunder.
- shall lie against the (2) No suit or other legal proceeding Central Government, the competent authority or any State Governan ment, or corporation for any damage, loss or injury caused or likely to be caused by anything which is in good faith done or intended to be done in pursuance of this Act or any rule or notification made or issued thereunder.
- 14. Save as otherwise expressly provided in this Act, no civil Bar of juris-35 court shall have jurisdiction in respect of any matter which the diction of civil courts competent authority is empowered by or under this Act to determine and no injunction shall be granted by any court or other authority in respect of any action taken or proposed to be taken in pursuance of any power conferred by or under this Act.

5 of 1908.

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Penalty.

- 15. (1) Whoever wilfully obstructs any person in doing any of the acts authorised by section 4 or section 7 or section 8 or wilfully fills up, destroys, damages or displaces any trench or mark made under section 4 or wilfully does any act prohibited under section 9, shall be punishable with imprisonment which may extend to six 5 months or with fine or with both.
- (2) Whoever wilfully removes, displaces, damages or destroys any pipeline laid under section 7, shall be punishable with rigorous imprisonment for a term which shall not be less than one year, but which may extend to three years and shall also be liable to fine.

Certain offence to be cognizable. 16. Notwithstanding anything contained in the Code of Criminal Procedure, 1898, an offence falling under sub-section (2) of section 15 shall be deemed to be cognizable within the meaning of that Code.

5 of 1898.

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Power to make rules.

- 17. (1) The Central Government may, by notification in the 15 Official Gazette, make rules for carrying out the purposes of this Act.
- (2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—
 - (a) the places at which and the manner in which the substance of the notification may be published under sub-section (3) of section 3;
 - (b) the time within which and the manner in which the amount of compensation may be deposited under sub-section (1) 25 of section 11.
- (3) Every rule made under this Act shall be laid as soon as may be after it is made before each House of Parliament while it is in session for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if before the 30 expiry of the session in which it is so laid or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so however that any such modification 35 or annulment shall be without prejudice to the validity of anything previously done under that rule.

Application of other laws not barred.

18. The provisions of this Act shall be in addition to and not in derogation of any other law for the time being in force relating to acquisition of land.

STATEMENT OF OBJECTS AND REASONS

As a result of the implementation of plans for the development of petroleum resources in the country, it is anticipated that in the next few years there will be a substantial increase in the production of crude oil, natural gas and petroleum products by the public sector oilfields and refineries in India. It has therefore become necessary to lay petroleum pipelines in the country to serve as an efficient and cheap means of transportation and distribution of petroleum and petroleum products.

2. Although land can be acquired outright for laying such pipelines under the Land Acquisition Act, 1894, the procedure for such acquisition is long-drawn and costly. Since the petroleum pipelines will be laid under-ground, outright acquisition of land is not necessary. Therefore, in the case of these pipelines it is considered sufficient to acquire the mere right of user in the land for laying and maintaining the pipelines. The Bill seeks to achieve the above purpose.

3. The main features of the Bill are—

- (i) No right of user of land can be acquired for the purpose of laying pipelines unless the Central Government declares its intention, by notification in the Official Gazette, and unless objections, if any, filed within twenty-one days of that notification are disposed of by the competent authority.
- (ii) When final declaration about acquisition is made the right to use land for the purpose of laying pipelines will vest in the Central Government, State Government or the corporation, as the case may be, but, notwithstanding such acquisition, the owner or occupier of the land shall be entitled to use the land for the purpose for which such land was put to use immediately before the declaration by the Central Government. But after the date of acquisition he shall not construct any building or any other structure or construct or excavate any tank, well, reservoir or dam or plant any tree, on that land.
- (iii) Compensation for the damage, loss or injury sustained by any person interested in the land shall be payable to such person. Besides this, compensation calculated at ten per cent.

of the market value of the land on the date of the preliminary notification is also payable to the owner and to any other person whose right of enjoyment in the land has been affected by reason of the acquisition. The compensation in both cases is to be determined by the competent authority in the first instance and an appeal lies from its decision to the District Judge.

NEW DELHI;

KESILAVA DEVA MALAVIYA.

The 6th November, 1962.

FINANCIAL MEMORANDUM

The Bill provides for the acquisition of right of user in land for laying petroleum pipelines and for the payment of compensation to the persons interested in the land. All acquisitions under the Bill are to be made by the Central Government but in cases where any State Government or corporation is to lay the pipelines the Central Government has power to direct that the right of user so acquired shall vest in that State Government or corporation. Compensation in such cases will have to be paid by the State Government or corporation.

The Bill lays down the principles for determination of compensation which is to be paid as and when such pipelines are laid by the Central or State Governments or corporation, as the case may be. It is, therefore, not possible to give an estimate of the expenditure which the Central Government may incur on this account.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 17 of the Bill empowers the Central Government to make rules for carrying out the purposes of the Act. The matters in respect of which rules may be made are specified in sub-claus (2) and they relate to the publication of the substance of the notification under sub-clause (3) of clause 3 and the deposit of compensation under sub-clause (1) of clause 11. These are matters of routine nature and the delegation of legislative power is of a normal character.

M. N. KAUL, Secretary.

CORRIGENDA

In the Gazette of India Extraordinary, Part II-Section 2-

- 1. No. 30, dated the 21st August, 1962:-
 - (i) Page 669, in the footnote, after '(3)' read 'of' and for 'articles' read 'article'; and
 - (ii) Page 677, for ' of 1962.' read '3 of 1962.' as marginal reference.
- 2. No. 34, dated the 30th August, 1962:—

Page 726, line 2 from the bottom, for 'he' read 'the'.

- 3. No. 36, dated the 3rd September, 1962:-
 - (i) Page 743, in the footnote, for 'Consideration of India' read 'Constitution of India';
 - (ii) Page 760, marginal heading to clause 38, for 'Officers.' read 'Offences.'; and
 - (iii) Page 762, line 28 from the top, for 'for' read 'or'.
- 4. No. 37, dated the 4th September, 1962:—

Page 776, line 7 from the top, read '21 of 1866.' as marginal reference.